

CABINET

Date of Meeting	Tuesday, 16 th July 2019
Report Subject	Capital Programme Monitoring 2018/19 (Outturn)
Cabinet Member	Cabinet Member for Finance
Report By	Corporate Finance Manager
Type of Report	Operational

EXECUTIVE SUMMARY

The report summarises changes made to the Capital Programme 2018/19 during the last quarter of 2018/19.

The Capital Programme has seen a net increase of £1.024m during the period. This is comprised of:-

- Net increases in the programme of £4.857m (CF £4.792m, HRA £0.065m);
- Net Carry Forward to 2019/20 of (£3.833m), consisting of; approved at Month 9 (£1.815m), additional School Maintenance Grant (£2.043m) partially offset by Carry Forward reversal of £0.025m.

Actual expenditure was £66.423m.

The final outturn for 2017/18 was a minor funding deficit of £0.068m. There have been a number of capital receipts in year and a small increase in capital funding announced in the Final Settlement. In addition, in November Welsh Government (WG) announced an additional £100m of capital funding spread across 2018/19 to 2020/21. All this, taken together with an original projected shortfall of £8.216m in the capital programme 2018/19 to 2020/21, puts the current funding deficit, for the 3 year period, at £1.187m. This is in advance of any additional capital receipts or other funding being realised.

RECO	MMENDATIONS
1	Cabinet are requested to approve the overall report.
2	Cabinet are requested to approve the carry forward adjustments set out at 1.13.

REPORT DETAILS

1.00	EXPLAINING THE OUT POSITION- 2018/19	TURN C	APITAI	L PROG	RAMM	e Moni	TORING	
	Background							
1.01	The Council approved a Council Fund (CF) capital programme of £23.773m and a Housing Revenue Account (HRA) capital programme of £36.496m for 2018/19 at its meeting of 20 th February, 2018.							
1.02	For presentational purposes the capital programme is shown as a whole, with sub-totals for the Council Fund and HRA. In reality the HRA programme is ring fenced and can only be used for HRA purposes.							
1.03	Changes since Budget Table 1 below sets out 1 More detailed cumulativ in Appendix A:- Table 1	how the	prograr				•	
		Original	Corry	2019/10 8	roviously	Changes	Povisod	
	REVISED PROGRAMME	Original Budget 2018/19	Carry Forward from 2017/18	2018/19 P Changes	reviously Carry Forward to 2019/20	Changes - This Period	Revised Budget 2018/19	
	REVISED PROGRAMME	Budget	Forward from		Carry	-	Budget	
	REVISED PROGRAMME People & Resources	Budget 2018/19	Forward from 2017/18	Changes	Carry Forward to 2019/20	This Period	Budget 2018/19	
		Budget 2018/19 £m	Forward from 2017/18 £m	Changes £m	Carry Forward to 2019/20 £m	This Period £m	Budget 2018/19 £m	
	People & Resources	Budget 2018/19 £m 0.250	Forward from 2017/18 £m 0.233	Changes £m	Carry Forward to 2019/20 £m 0	This Period £m (0.280)	Budget 2018/19 £m 0.203 0.476 16.267	
	People & Resources Governance Education & Youth Social Care	Budget 2018/19 £m 0.250 0.408	Forward from 2017/18 £m 0.233 0.068 0.385 2.168	Changes £m 0 0 1.429 0	Carry Forward to 2019/20 £m 0 (3.197) (0.580)	£m (0.280) 0 0.650 2.147	Budget 2018/19 £m 0.203 0.476 16.267 5.690	
	People & Resources Governance Education & Youth Social Care Planning, Environment & Economy	Budget 2018/19 £m 0.250 0.408 17.000 1.955 0	Forward from 2017/18 £m 0.233 0.068 0.385 2.168 0.664	Changes £m 0 0 1.429 0 0.410	Carry Forward to 2019/20 £m 0 0 (3.197) (0.580) (0.570)	£m (0.280) 0 0.650 2.147 0.187	Budget 2018/19 £m 0.203 0.476 16.267 5.690 0.691	
	People & Resources Governance Education & Youth Social Care Planning, Environment & Economy Streetscene & Transportation	Budget 2018/19 £m 0.250 0.408 17.000 1.955 0 1.100	Forward from 2017/18 £m 0.233 0.068 0.385 2.168 0.664 2.845	£m 0 0.1.429 0 0.410 9.897	Carry Forward to 2019/20 £m 0 (3.197) (0.580) (0.570) (1.523)	£m (0.280) 0 0.650 2.147 0.187 (0.134)	Budget 2018/19 £m 0.203 0.476 16.267 5.690 0.691 12.185	
	People & Resources Governance Education & Youth Social Care Planning, Environment & Economy Streetscene & Transportation Strategic Programmes	Budget 2018/19 £m 0.250 0.408 17.000 1.955 0 1.100 0.660	Forward from 2017/18 £m 0.233 0.068 0.385 2.168 0.664 2.845 0.453	£m 0 1.429 0 0.410 9.897 2.202	Carry Forward to 2019/20 £m 0 (3.197) (0.580) (0.570) (1.523) (0.067)	£m (0.280) 0 0.650 2.147 0.187 (0.134) 0.206	Budget 2018/19 £m 0.203 0.476 16.267 5.690 0.691 12.185 3.454	
	People & Resources Governance Education & Youth Social Care Planning, Environment & Economy Streetscene & Transportation	Budget 2018/19 £m 0.250 0.408 17.000 1.955 0 1.100	Forward from 2017/18 £m 0.233 0.068 0.385 2.168 0.664 2.845	£m 0 0.1.429 0 0.410 9.897	Carry Forward to 2019/20 £m 0 (3.197) (0.580) (0.570) (1.523)	£m (0.280) 0 0.650 2.147 0.187 (0.134)	Budget 2018/19 £m 0.203 0.476 16.267 5.690 0.691 12.185	
	People & Resources Governance Education & Youth Social Care Planning, Environment & Economy Streetscene & Transportation Strategic Programmes Housing & Assets	Budget 2018/19 £m 0.250 0.408 17.000 1.955 0 1.100 0.660 2.400	Forward from 2017/18 £m 0.233 0.068 0.385 2.168 0.664 2.845 0.453 0.889	£m 0 1.429 0 0.410 9.897 2.202 1.112	Carry Forward to 2019/20 £m 0 0 (3.197) (0.580) (0.580) (0.570) (1.523) (0.067) (0.200) (6.137)	£m (0.280) 0 0.650 2.147 0.187 (0.134) 0.206 2.016	Budget 2018/19 £m 0.203 0.476 16.267 5.690 0.691 12.185 3.454 6.217	
	People & Resources Governance Education & Youth Social Care Planning, Environment & Economy Streetscene & Transportation Strategic Programmes Housing & Assets Council Fund Total	Budget 2018/19 £m 0.250 0.408 17.000 1.955 0 1.100 0.660 2.400 23.773	Forward from 2017/18 £m 0.233 0.068 0.385 2.168 0.664 2.845 0.453 0.889 7.705	£ m 0 1.429 0 0.410 9.897 2.202 1.112 15.050	Carry Forward to 2019/20 £m 0 0 (3.197) (0.580) (0.580) (0.570) (1.523) (0.067) (0.200) (6.137)	£m (0.280) 0 0.650 2.147 0.187 (0.134) 0.206 2.016 4.792 0.065	Budget 2018/19 £m 0.203 0.476 16.267 5.690 0.691 12.185 3.454 6.217 45.183	

	Carry Forward from 2017/18		
1.04	Carry forward sums from 2017/18 to 20 £7.705m, HRA £0.000m), were approved monitoring reports presented to Cabinet durin	as a result of	
	Changes during this period		
1.05	Funding changes during this period have re programme total of £4.857m (CF £4.792m, H the changes, detailing major items, is shown	HRA £0.065m).	A summary
	Table 2		
	CHANGES DURING THIS PERIOD		
		Para	£m
	COUNCIL FUND		
	Increases		
	Additional School Maintenance Grant	1.06	2.043
	Learning Disability	1.07	1.942
	Highways	1.07	0.959
	Admin Buildings	1.08	0.891
	Private Sector Renewal/Improvt	1.09 1.09	0.707 0.418
	Affordable Housing Other Aggregate Increases	1.09	1.599
	Other Aggregate increases	1.09	8.559
	Decreases		0.000
	Local Transport Grant	1.09	(2.000)
	School Modernisation	1.09	(1.477)
	Other Aggregate Decreases	1.09	(0.290)
			(3.767)
	Total		4.792
	HRA		
	Increases		
	Other Aggregate Increases		0.065
	Decreases		0.005
	Other Aggregate Decreases		0.000
			0.000
	Total		0.065

1.00	Late on in the final quarter the Coursell was allocated additional MO
1.06	Late on in the final quarter the Council was allocated additional WG grant funding to address maintenance backlog in schools amounting to £2.043m.
	Part of the Grant Condition letters from the relevant WG officials state:-
	"I recognise that the allocation is coming very late in the year for you to make the necessary arrangements to spend within this financial year. Therefore I would encourage you to use the allocation in the best way you can now and commit to using a matching sum in the 2019/20 financial year to address the issues for which the allocation was made."
	This funding was used towards expenditure on Schools (£1.400m) and Highways (£0.643m) and a corresponding sum carried forward into 2019/20 (See Table 5) to be used as per the Grant Instructions above.
1.07	In addition to the above, the Council also received monies from WG relating to Intermediate Care Fund (ICF) funding for works at Hwb Cyfle and Highways Maintenance Grant. This funding was also used to fund in year works, thereby releasing resources to be carried forward into 2019/20 to meet new year expenditure.
1.08	This amount includes the drawing down of funds from the dilapidations reserve to partially fund the move to Ty Dewi Sant.
1.09	During the final quarter of the year there are a number of adjustments made to schemes that are funded from grants, revenue contributions to fund capital expenditure (CERA) and prudential borrowing, reflecting the need to re-profile funding between financial years to align expenditure incurred with the relevant funding source. This is the case with a number of the movements above.
	Capital Expenditure compared to Budget
1.10	Outturn expenditure, across the whole of the capital programme was £66.423m. The breakdown of expenditure is analysed in Table 3, along with the percentage spend against budget. This shows that 91.98% of the budget has been spent (CF 87.18%, HRA 100.00%). Corresponding figures for Outturn 2017/18 were 97.02% (CF 94.00%, HRA 100.00%).

Г	<u>ble 3</u>				
	EXPENDITURE	Revised Budget	Outturn Expenditure	Percentage Spend v Budget	Variance Budget v Outturn (Under)/Ove
		£m	£m	%	£m
	People & Resources Governance	0.203 0.476	0 0.277	0.00 58.29	(0.20
	Education & Youth	16.267	15.771	96.95	(0.49
	Social Care	5.690	3.186	55.98	(2.50
	Planning, Environment & Economy	0.691	0.600	86.82	(0.09
	Streetscene & Transportation Strategic Programmes	12.185 3.454	11.661 3.097	95.70 89.66	(0.52)
	Housing & Assets	6.217	4.797	77.16	(0.33)
	Council Fund Total	45.183	39.390	87.18	(5.79
	Buy Back / Strategic Acquisition	0.487	0.487	99.99	
	Disabled Adaptations	0.747	0.747	99.99	
	Energy Schemes	0.221	0.221	100.00	
	Major Works	2.568	2.568	99.99	
	Accelerated Programmes	0.756	0.756	99.99 100.00	
	WHQS Improvements SHARP Programme	18.021 4.233	18.021 4.233	100.00 100.00	
	Housing Revenue Account Total	27.033	27.033	100.00	(0.00
	Programme Total	72.216	66.423		(5.79
Ap	etails of the variances for opendix B, which includes the required, where those vari	individual	programn , and reme	edial actior	are listens which
Ap be In		individual he reasons ances exce	programn , and reme eed +/- 10%	ne areas edial actior 6 of the re	are listens which
Ap be In ind	ppendix B, which includes the required, where those vari addition, where carry forward	individual he reasons ances exce	programn , and reme eed +/- 10%	ne areas edial actior 6 of the re	are listens are listens which vised buc
Ap be In inc Ca Du wh an pro	ppendix B, which includes the required, where those vari addition, where carry forward cluded in the narrative.	individual he reasons ances exce rd into 2019 vard of £5. ding plans a areas, tho ention pay	programn , and reme eed +/- 10% 9/20 has be 9/20 has be 9/20 has be 0/20 has be	ne areas edial actior 6 of the re- en identifie CF) has be rogramme ed to mee 2019/20 a	are listens which vised buck ed, this is een ident areas; th t the cos
Ap be In inc C a Du wh an pro	ppendix B, which includes the required, where those variaddition, where carry forward cluded in the narrative. Arry Forward into 2019/20 uring the quarter carry forward nounts can be split into 2 ogramme works and/or ref	r individual he reasons ances exce rd into 2019 ding plans a areas, the rention pay as requeste	programn , and reme eed +/- 10% 0/20 has be 0/20 has be	ne areas edial actior 6 of the re- en identifie CF) has be rogramme ed to mee 2019/20 a	are listens which vised buck ed, this is een ident areas; th t the cos

Tab	le 4								
	OUTTURN CARRY FO	RWAR) - AN	ALYSI	s				
					Г	£m		£m	
	Contractually Comm	itted							-
	Governance					C	.199		
	Education - General						.212		
	Primary Schools Secondary Schools).203).079		
	Special Education						0.002		
	Services to Older Peop	ble					0.127		
	Learning Disability Engineering - Land Dra	ainage					2.377).041		
	Ranger Services - Gree	-	alley				0.050		
	Highways						0.510		
	Solar Farms Leisure Centres).013).020		
	Play Areas).020).140		
	Libraries						.106		
	Theatr Clwyd Administrative Building	15).091).034		
	Private Sector Renewa		t).034).652	2	1.856
								2	4.856
	Corporate Allocation	s							
	Headroom					c	0.080		
	Health & Safety Works					C	.123		
	Community Asset Trar	nsters				C	0.734 _	(0.937
	Total							5	5.793
In s	ome circumstances a	mount	s whi	ch ha		reviou	ıslv b	een id	
	ome circumstances a y forward are reverse				-		-		lentifi
carr	ome circumstances a y forward are reverse e incurred in the curre	d as it l	pecor	nes c	lear t	hat th	e exp	enditu	lentifi ıre is
carr to b	y forward are reverse	d as it l ent fina	becor ncial <u>y</u>	nes c year,	lear t this is	hat th s sho	e exp wn be	enditu low. I	lentifi ıre is nforn
carr to b rela	y forward are reversed e incurred in the curre	d as it l ent fina amme	becor ncial <u>y</u>	nes c year,	lear t this is	hat th s sho	e exp wn be	enditu low. I	lentifi ıre is nforn
carr to b rela sum	y forward are reversed e incurred in the curre ting to each progra marised in Table 5 be	d as it l ent fina amme	becor ncial <u>y</u>	nes c year,	lear t this is	hat th s sho	e exp wn be	enditu low. I	lentifi ıre is nforn
carr to b rela sum	y forward are reverse e incurred in the curre ting to each progra	d as it l ent fina amme	becor ncial <u>y</u>	nes c year,	lear t this is	hat th s sho	e exp wn be	enditu low. I	lentifi ire is nforn
carr to b rela sum	y forward are reversed e incurred in the curre ting to each progra marised in Table 5 be	d as it l ent fina amme	becor ncial <u>y</u>	nes c year,	lear t this is	hat th s sho	e exp wn be	enditu low. I	lentifi ire is nforn lix B
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carr to b rela sum	y forward are reversed e incurred in the curre ting to each progra marised in Table 5 be ole 5 CARRY FORWARD INTO	d as it l ent final amme elow:-	becor ncial y area	nes c year, is	lear t this is conta	hat th s sho ined	e exp wn be in A	enditu low. I ppenc	lentifi ıre is nforn lix B
carr to b rela sum	y forward are reversed e incurred in the curre ting to each progra marised in Table 5 be ole 5 CARRY FORWARD INTO 2019/20	d as it l ent final amme elow:-	Decor ncial area	nes c year, is	lear t this is conta	hat th s shov ined WGGrant	e exp wn be in A Sub Total	enditu low. I ppenc	lentifi ıre is nforn lix B
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	Funding of 2018/19 Approved Schemes		
1.17	The position at Outturn is summarised in Table	6 below:-	
	<u>Table 6</u>		
	FUNDING OF APPROVED SCHEMES		
		£m	£m
	Capital Receipts Available as at 31/03/18 Carry Forward Funding	_	(7.637) 7.705 0.068
	Increases Shortfall in 2018/19 to 2020/21 budget Additional allocation to Ty Dewi Sant	8.216 0.500	8.716
	Decreases Actual In year receipts Provisional Settlement - £0.070m pa Additional GCG - 2018/19 Confirmed Additional GCG - 2019/20 Confirmed Additional GCG - 2020/21 Estimated Ty Dewi Sant - Alternative Funding	(2.371) (0.140) (2.281) (1.383) (0.922) (0.500)_	(7.597)
	Funding - (Available)/Shortfall		1.187
1.18	The final outturn funding deficit from 2017/18 w In addition, schemes put forward for the years 2 potential shortfall in funding of £8.216m. The be found in the report 'Development of 2 Programme' which was presented to Council o	2018/19 - 20 detail behind 2018/19 - 2	20/21 showed d this figure ca 2020/21 Capita
	Additional allocations (for the move to Ty Dewi were approved earlier in the year but alternati identified at year end to fund this item so it pressure on the total balance.	ive révenue	resources wer
	Actual in year receipts at outturn amounted to a that quoted at Month 9, due to the accountin developer of the Maes Gwern site in Mold bein technical accounting treatment is as a receip recognised as a capital receipt when the land ownership.	ng for the d ng reviewed a ot in advanc	leposit from the at year end. It' e and it will be
	The WG Provisional Settlement, issued on Council's capital allocation by £0.070m pe represents an increase of £0.140m for the p above that taken into account when setting the	r annum. eriod 2019/2	This therefore 20 and 2020/2
	In November 2018, WG announced an addition £50m in 2018/19, £30m in 2019/20 and £20 Flintshire's allocations have been confirmed £1.383m in 2019/20 and an estimated £0.922m	0m in 2020. 1 as £2.281	/21. Of these Im in 2018/19

	Taken together this indicates a current for 3 year period, prior to the realisation of other funding sources.	•					
	Investment in County Towns						
1.19	At its meeting on 12 th December 2017, the Council approved a Notice of Motion relating to the reporting of investment in county towns. The extent and format of the reporting was agreed at the Corporate Resources Overview and Scrutiny Committee on 14 th June 2018.						
1.20	Table 7 below shows a summary of th 2018/19 revised budget and budgets Council at its meeting of 20 th February, in Appendix C, including details of the 2	for future 2018. Fu	years as rther detail	approved by			
	Table 7						
	INVESTMENT IN COUNTY TOWN	S					
		2017/18	2018/19 Revised	2019 - 2021			
		Actual £m	Budget £m	Budget £m			
	Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain Queensferry / Hawarden / Sealand Saltney / Broughton / Hope	1.062 8.133 3.180 1.564 6.201 1.275 0.453	5.533 10.902 2.202 3.905 1.898 8.063 0.598	2.382 4.492 0.241 0 0 8.000 4.207			
	To Be Confirmed	0 21.868	3.673 36.774	25.766 45.088			
1.21	The inclusion of actuals for 2017/18 and allows a slightly fuller picture of investr which has occurred in years' prior to 20 the expenditure and budgets reported s	ment plans 017/18 has hould be co	. However not been i onsidered ir	, expenditure included, and that context.			
1.22	There are two significant factors which areas, which are homes developed under or remodelled schools. The impact of the in Appendix C.	er the SHA	RP program	nme, and new			
1.23	Some expenditure cannot yet be allocate not yet fully developed or are generic in one of the seven areas. As such schem be allocated to the relevant area.	nature and	not easily	identifiable to			
1.24	Information on the split between interna in Appendix C.	l and exter	nal funding	can be found			

1.25 In addition to the information contained in Appendix C, there is also considerable capital expenditure on the HRA Welsh Housing Quality Standard (WHQS), which was originally outside the scope of this analysis. A summary is provided in Table 8 below, albeit using a slightly different catchment area basis.

<u>Table 8</u>

	2017/18	2018/19	2018/19
	Actual	Budget	Actual
	£m	£m	£m
Holywell	0.250	0.550	0.800
Flint	2.500	3.950	3.040
Deeside & Saltney	1.300	4.550	4.400
Buckley	2.500	2.150	2.400
Mold	1.500	1.550	1.230
Connah's Quay & Shotton	5.500	1.050	1.740
Total	13.550	13.800	13.610
he figures in Table 8 relate t VHQS. There is additional	•		•

2.00	RESOURCE IMPLICATIONS
2.01	As set out in the body of the report.

3.00	CONSULTATIONS REQUIRED / CARRIED OUT
3.01	No consultation is required as a direct result of this report.

4.00	RISK MANAGEMENT
4.01	There are no risks associated with the information contained herein relating to capital outturn.

5.00	APPENDICES
5.01	Appendix A: Capital Programme - Changes during 2018/19
5.02	Appendix B: Variances
5.03	Appendix C: Investment in Towns

6.00	LIST OF ACCESS	IBLE BACKGROUND DOCUMENTS	
6.01	Capital Programme monitoring papers 2018/19.		
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7.00	GLOSSARY OF TERMS
7.01	Budget Re-profiling: Capital schemes are very dynamic and a number of factors can influence their timing and funding. Budget re-profiling assures that the correct resources are available in the correct accounting period to finance the actual level of expenditure.
	Capital Expenditure: Expenditure on the acquisition of non-current assets or expenditure which extends the useful life of an existing asset
	Capital Programme: The Council's financial plan covering capital schemes and expenditure proposals for the current year and a number of future years. It also includes estimates of the capital resources available to finance the programme.
	Capital Receipts: Receipts (in excess of £10,000) realised from the disposal of assets.
	Carry Forward: Carry forward occurs when schemes due to be completed in a given financial year are delayed until a subsequent year. In this case the relevant funding is carried forward to meet the delayed, contractually committed expenditure.
	CERA: Capital Expenditure charged to Revenue Account. The Council is allowed to use its revenue resources to fund capital expenditure. However the opposite is not permissible.
	Council Fund (CF): The fund to which all the Council's revenue and capital expenditure is charged.
	Housing Revenue Account (HRA): The fund to which all the Council's revenue and capital expenditure relating to its housing stock is charged.

MRA: Major Repairs Allowance. A general capital grant from WG for HRA purposes.

Non-current Asset: A resource controlled (but not necessarily owned) by the Council, from which economic benefits or service potential are expected to flow to the Council for more than 12 months.

Section 106: Monies are received from developers/contractors pursuant to Section 106 of the Town & Country Planning Act 1990. These sums are available for use once the relevant terms of the individual agreement have been met. The monies are most commonly used for educational enhancement, play areas, highways and affordable housing.

Target Hardening: Measures taken to prevent unauthorised access to Council sites.

Unhypothecated Supported Borrowing (USB), commonly referred to as Supported Borrowing - Each year Welsh Government provide Councils with a Supported Borrowing allocation. Councils borrow to fund capital expenditure equivalent to that annual allocation, Welsh Government then include funding to cover the revenue costs associated with the borrowing for future years within the Revenue Support Grant. The Council decides how this funding is spent.

Unsupported (Prudential) Borrowing: Borrowing administered under the Prudential Code, whereby Authorities can set their own policies on acceptable levels and types of borrowing. The Prudential Framework allows Authorities to take out loans in response to overall cash flow forecasts and other factors provided they can show that the borrowing is to meet planned capital expenditure in the current year or the next three years.